



**Antelope Valley Air Quality Management  
District**

**Lancaster, California**

**Annual Financial Report  
For the Fiscal Year Ended  
June 30, 2018**



**Governing Board as of June 30, 2018**

<b>Name</b>	<b>Title</b>	<b>Elected/ Public</b>
Marvin Crist	Chair	Elected
Ron Hawkins	Vice Chair	Elected
Austin Bishop	Governing Board Member	Elected
Newton Chelette	Governing Board Member	Public
Steven Hofbauer	Governing Board Member	Elected
Vern Lawson	Governing Board Member	Elected
Ken Mann	Governing Board Member	Elected

**Antelope Valley Air Quality Management District**

**43301 Division Street, Suite 206  
Lancaster, California 93535  
(661) 723-8070**

**Antelope Valley Air Quality Management District**

**Annual Financial Report**

**For the Fiscal Year Ended June 30, 2018**

# Antelope Valley Air Quality Management District

For the Fiscal Year Ended June 30, 2018

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# **Financial Section**

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## Independent Auditor's Report

Governing Board  
Antelope Valley Air Quality Management District  
Lancaster, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Antelope Valley Air Quality Management District (District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express our opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Antelope Valley Air Quality Management District, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Independent Auditor's Report, continued

### Other Matters

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 7 and the required supplementary information on pages 26 through 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Reporting Required by Government Auditing Standards*

In accordance with Government Auditing Standards, we have also issued our report dated January 15, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance. That report can be found on pages 31 and 32.



**Fedak & Brown LLP**

Cypress, California

January 15, 2019

**Antelope Valley Air Quality Management District  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018**

The following Management's Discussion and Analysis (MD&A) of activities and financial performance of the Antelope Valley Air Quality Management District (District) provides an introduction to the financial statements of the District for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here with additional information that we have furnished in the accompanying basic financial statements and related notes, which follow this section.

**Financial Highlights**

- In 2018, the District's net position increased by 25.07% or \$691,220 to \$3,447,837 as a result of ongoing operations.
- In 2018, the District's total revenues decreased 2.33% or \$87,950 to \$3,691,331, due primarily to a decrease of \$115,373 in program revenues; which was offset by an increase of \$27,423 in general revenues.
- In 2018, the District's total expenses decreased by 13.60% or \$472,259 to \$3,000,111, due primarily to decreases of \$185,212 in mobile emissions program (AB 923) expenses and \$362,798 in Carl Moyer program expenses; which was offset by increases of \$40,003 in general fund expenses and \$35,748 in mobile emissions program (AB 2766) expenses.

**Using This Financial Report**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities and performance of the District using accounting methods similar to those used by private sector companies.

The Statement of Net Position includes all of the District's investments in resources (assets), deferred outflows of resources, obligations to creditors (liabilities), and deferred inflows of resources. It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Activities. This statement measures the success of the District's operations over the past year and can be used to determine the District's profitability and credit worthiness.

**Government-wide Financial Statements**

**Statement of Net Position and Statement of Activities**

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Activities report information about the District in a way that helps answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's *net position* and changes in it. Think of the District's net position – the difference between assets and deferred outflows of resources, less liabilities and deferred inflows of resources – as one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net position is one indicator of whether its *financial health* is improving or deteriorating. However, one will need to consider other non-financial factors to assess the *overall financial health* of the District.

**Antelope Valley Air Quality Management District  
Management's Discussion and Analysis, continued  
For the Fiscal Year Ended June 30, 2018**

**Fund Financial Statements**

**Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance**

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

**Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 12 through 25.

**Government-wide Financial Analysis**

**Statements of Net Position**

The following table is a summary of the statements of net position at June 30, 2018 and 2017.

**Condensed Statements of Net Position**

	<u>2018</u>	<u>2017</u>	<u>Change</u>
<b>Assets:</b>			
Current assets	\$ 4,276,682	3,588,818	687,864
Capital assets, net	304,899	306,228	(1,329)
<b>Total assets</b>	<u>4,581,581</u>	<u>3,895,046</u>	<u>686,535</u>
<b>Liabilities:</b>			
Current liabilities	1,133,744	1,138,429	(4,685)
<b>Total liabilities</b>	<u>1,133,744</u>	<u>1,138,429</u>	<u>(4,685)</u>
<b>Net position:</b>			
Net investment in capital assets	304,899	306,228	(1,329)
Restricted	2,465,363	2,170,264	295,099
Unrestricted	677,575	280,125	397,450
<b>Total net position</b>	<u>\$ 3,447,837</u>	<u>2,756,617</u>	<u>691,220</u>

**Antelope Valley Air Quality Management District  
Management's Discussion and Analysis, continued  
For the Fiscal Year Ended June 30, 2018**

**Government-wide Financial Analysis, continued**

**Statements of Net Position, continued**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$3,447,837 as of June 30, 2018. The District's total net position is made-up of three components: (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position.

**Statements of Activities**

The following table is a summary of the statements of activities for the year ended June 30, 2018 and 2017.

<b>Condensed Statements of Activities</b>			
	<b>2018</b>	<b>2017</b>	<b>Change</b>
<b>Revenues:</b>			
<b>Program revenues:</b>			
Charges for services	\$ 811,144	743,343	67,801
Operating grants	2,807,025	2,990,199	(183,174)
<b>Total program revenues</b>	3,618,169	3,733,542	(115,373)
<b>General revenues</b>	73,162	45,739	27,423
<b>Total revenues</b>	3,691,331	3,779,281	(87,950)
<b>Expenses:</b>			
General	1,480,467	1,440,464	40,003
Mobile emission program AB 2766	378,339	342,591	35,748
Mobile emission program AB 923	505,067	690,279	(185,212)
Carl Moyer program	636,238	999,036	(362,798)
<b>Total expenses</b>	3,000,111	3,472,370	(472,259)
<b>Changes in net position</b>	691,220	306,911	384,309
<b>Net position, beginning of year</b>	2,756,617	2,449,706	306,911
<b>Net position, end of year</b>	\$ 3,447,837	2,756,617	691,220

Compared to the prior year, net position of the District increased 25.07% or \$691,220 to \$3,447,837 as a result of ongoing operations.

Total revenues decreased 2.33% or \$87,950 to \$3,691,331, due primarily to a decrease of \$115,373 in program revenues; which was offset by an increase of \$27,423 in general revenues.

Total expenses decreased by 13.60% or \$472,259 to \$3,000,111, due primarily to decreases of \$185,212 in mobile emissions program (AB 923) expenses and \$362,798 in Carl Moyer program expenses; which were offset by increases of \$40,003 in general fund expenses and \$35,748 in mobile emissions program (AB 2766) expenses.

**Antelope Valley Air Quality Management District  
Management's Discussion and Analysis, continued  
For the Fiscal Year Ended June 30, 2018**

**Governmental Fund Balance**

The following table is a summary of the changes in fund balance for all governmental funds for the year ended June 30, 2018.

<b>Condensed Changes in Fund Balance</b>					
	<u>General Fund</u>	<u>AB 2766</u>	<u>AB 923</u>	<u>Carl Moyer</u>	<u>Total</u>
Fund balance, beginning of year	\$ 993,235	647,909	765,017	44,228	2,450,389
Changes in fund balance	<u>513,784</u>	<u>53,714</u>	<u>118,126</u>	<u>6,925</u>	<u>692,549</u>
Fund balance, end of year	<u>\$ 1,507,019</u>	<u>701,623</u>	<u>883,143</u>	<u>51,153</u>	<u>3,142,938</u>

In 2018, total fund balance increased by 28.26% or \$692,549 to \$3,142,938. The General fund increased by 51.73% or \$513,784 to \$1,507,019; the mobile emissions program (AB2766) increased by 8.29% or \$53,714 to \$701,623; the mobile emissions program (AB 923) increased by 15.44% or \$118,126 to \$883,143; and the Carl Moyer program increased by 15.66% or \$6,925 to \$51,153.

**Governmental Activities Budgetary Highlights**

For the year ended June 30, 2018, the final actual expenditures were less than budgeted for the General fund by \$146,812, Mobile Emissions program (AB 2766) by \$129,661, Mobile Emissions program (AB 923) by \$94,433, and Carl Moyer Fund by \$119,066. For the year ended June 30, 2018, actual revenues were more than budgeted for the General Fund by \$278,377 and Mobile Emissions program (AB 923) by \$23,693; and less than budgeted for the Mobile Emissions program (AB 2766) by \$75,947 and Carl Moyer Fund by \$23,546. At June 30, 2018, there were no differences between the original and final amended budgets. (See Budgetary Comparison Schedule for the General fund, Mobile Emissions program (AB 2766), Mobile Emissions program (AB 923), and Carl Moyer program under Required Supplementary Information section on pages 26 through 29).

**Capital Asset Administration**

	<u>Balance 2017</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Balance 2018</u>
Capital assets:				
Depreciable assets	\$ 667,941	44,598	-	712,539
Total capital assets	667,941	44,598	-	712,539
Accumulated depreciation	<u>(361,713)</u>	<u>(45,927)</u>	<u>-</u>	<u>(407,640)</u>
Total capital assets, net	<u>\$ 306,228</u>	<u>(1,329)</u>	<u>-</u>	<u>304,899</u>

At the end of fiscal year 2018, the District's investment in capital assets amounted to \$304,899 (net of accumulated depreciation). This investment in capital assets includes building improvements, furniture and fixtures, machinery and equipment, vehicles, computers, and software. The capital assets of the District are more fully analyzed in Note 3 to the basic financial statements.

**Conditions Affecting Current Financial Position**

Management is unaware of any conditions, which could have a significant impact on the District's current financial position, net position, or operating results in terms of past, present, and future.

**Antelope Valley Air Quality Management District  
Management's Discussion and Analysis, continued  
For the Fiscal Year Ended June 30, 2018**

**Requests for Information**

This financial report is designed to provide the District's present users, including funding sources, customers, stakeholders, and other interested parties with a general overview of the District's finances and to demonstrate the District's accountability with an overview of the District's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the Deputy Director / Administration, Mojave Desert Air Quality Management District, contractor to the Antelope Valley Air Quality Management District, 43301 Division Street, Suite 206, Lancaster, California 93535 or (661) 723-8070.

# **Basic Financial Statements**

**Antelope Valley Air Quality Management District**  
**Statement of Net Position**  
**June 30, 2018**

	<b>2018</b>
<b>Assets:</b>	
<b>Current assets:</b>	
Cash and cash equivalents (note 2)	\$ 1,415,167
Restricted cash and cash equivalent (note 2)	2,465,363
Accounts receivable	390,289
Prepaid expenses and other assets	5,863
<b>Total current assets</b>	<b>4,276,682</b>
<b>Non-current assets:</b>	
Capital assets – being depreciated, net (note 3)	304,899
<b>Total non-current assets</b>	<b>304,899</b>
<b>Total assets</b>	<b>4,581,581</b>
<b>Liabilities:</b>	
<b>Current liabilities:</b>	
Accounts payable and accrued expenses	264,985
Unearned revenues (note 5)	868,759
<b>Total current liabilities</b>	<b>1,133,744</b>
<b>Total liabilities</b>	<b>1,133,744</b>
<b>Net position (note 7):</b>	
Net investment in capital assets	304,899
Restricted	2,465,363
Unrestricted	677,575
<b>Total net position</b>	<b>\$ 3,447,837</b>

See accompanying notes to the basic financial statements

**Antelope Valley Air Quality Management District**  
**Statement of Activities**  
**For the Fiscal Year Ended June 30, 2018**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Service</u>	<u>Operating Grants</u>	
<b>Governmental activities</b>				
General	\$ 1,480,467	811,144	1,046,623	377,300
Mobile emission program AB 2766	378,339	-	426,507	48,168
Mobile emission program AB 923	505,067	-	609,061	103,994
Carl Moyer program	636,238	-	724,834	88,596
<b>Total governmental activities</b>	<b>\$ 3,000,111</b>	<b>811,144</b>	<b>2,807,025</b>	<b>618,058</b>
<b>General revenues:</b>				
				\$ 9,800
				42,328
				21,034
				<u>73,162</u>
				691,220
				<u>2,756,617</u>
				<u>\$ 3,447,837</u>

See accompanying notes to the basic financial statements

**Antelope Valley Air Quality Management District  
Reconciliation of the Balance of Governmental Funds to the  
Statement of Net Position  
June 30, 2018**

	<u>General Fund</u>	<u>AB 2766 Fund</u>	<u>AB 923 Fund</u>	<u>Carl Moyer Fund</u>	<u>Total Fund</u>
<b>Assets:</b>					
Cash and cash equivalents	\$ 1,415,167	-	-	-	1,415,167
Restricted cash and cash equivalents	-	369,999	1,084,422	1,010,942	2,465,363
Accounts receivable	208,613	74,824	106,852	-	390,289
Inter-fund receivable (note 4)	387,726	256,800	-	-	644,526
Prepaid expenses	5,863	-	-	-	5,863
<b>Total assets</b>	<u>\$ 2,017,369</u>	<u>701,623</u>	<u>1,191,274</u>	<u>1,010,942</u>	<u>4,921,208</u>
<b>Liabilities:</b>					
Accounts payable and accrued expenses	\$ 253,550	-	9,000	2,435	264,985
Inter-fund payable (note 4)	256,800	-	299,131	88,595	644,526
Unearned revenue	-	-	-	868,759	868,759
<b>Total liabilities</b>	<u>510,350</u>	<u>-</u>	<u>308,131</u>	<u>959,789</u>	<u>1,778,270</u>
<b>Fund balance:</b>					
Nonspendable	5,863	-	-	-	5,863
Restricted	-	701,623	883,143	51,153	1,635,919
Unassigned	1,501,156	-	-	-	1,501,156
<b>Total fund balance</b>	<u>1,507,019</u>	<u>701,623</u>	<u>883,143</u>	<u>51,153</u>	<u>3,142,938</u>
<b>Total liabilities and fund balance</b>	<u>\$ 2,017,369</u>	<u>701,623</u>	<u>1,191,274</u>	<u>1,010,942</u>	<u>4,921,208</u>

**Reconciliation:**

Total Fund Balances of Governmental Funds \$ 3,142,938

Amounts reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not current financial resources and, therefore, not in the governmental funds balance sheet. However, the statement of net position includes those capital position among the assets of the District as a whole as follows:

Depreciable capital assets, net 304,899

Net Position of Governmental Activities \$ 3,447,837

See accompanying notes to the basic financial statements

**Antelope Valley Air Quality Management District**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2018**

	<u>General Fund</u>	<u>AB 2766 Fund</u>	<u>AB 923 Fund</u>	<u>Carl Moyer Fund</u>	<u>Total Fund</u>
<b>Revenues:</b>					
Charge for services	\$ 811,144	-	-	-	811,144
Operating grants	1,046,623	426,507	609,061	724,834	2,807,025
Fine, forfeitures, and penalties	9,800	-	-	-	9,800
Investment earnings	15,726	5,546	14,132	6,924	42,328
Other revenue	21,034	-	-	-	21,034
<b>Total revenues</b>	<u>1,904,327</u>	<u>432,053</u>	<u>623,193</u>	<u>731,758</u>	<u>3,691,331</u>
<b>Expenditures:</b>					
Services and supplies	1,430,540	378,339	505,067	636,238	2,950,184
Contributions	4,000	-	-	-	4,000
Capital outlay	44,598	-	-	-	44,598
<b>Total expenditures</b>	<u>1,479,138</u>	<u>378,339</u>	<u>505,067</u>	<u>636,238</u>	<u>2,998,782</u>
Excess of revenues over expenditures	425,189	53,714	118,126	95,520	692,549
<b>Other financing sources(uses):</b>					
Operating transfers in(out) (note 4)	88,595	-	-	(88,595)	-
<b>Net change in fund balance</b>	513,784	53,714	118,126	6,925	692,549
<b>Fund balance – beginning of year</b>	<u>993,235</u>	<u>647,909</u>	<u>765,017</u>	<u>44,228</u>	<u>2,450,389</u>
<b>Fund balance – end of year</b>	<u>\$ 1,507,019</u>	<u>701,623</u>	<u>883,143</u>	<u>51,153</u>	<u>3,142,938</u>

**Reconciliation:**

Net Change in Fund Balance – Total Governmental Funds	\$ 692,549
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense as follows:	
Depreciation expense	(45,927)
Capital outlay	<u>44,598</u>
Changes in Net Position of Governmental Activities	<u>\$ 691,220</u>

See accompanying notes to the basic financial statements

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies**

**A. Organization and Operations of the Reporting Entity**

The Antelope Valley Air Quality Management District (District) was created based on a program established in 1997 by the State Legislature and pursuant to Health and Safety Code Section 41300, which separated Antelope Valley, located in the northern Los Angeles County, from the South Coast Air Quality Management District. The District's primary responsibility is to develop, implement, monitor, and enforce air pollution control strategies and motor vehicle use reduction measures. The District represents the citizens within its jurisdiction covering the San Bernardino County line to the east, the Kern County line to the north, the San Gabriel Mountains to the south, and the Sierra Nevada Mountains to the west.

The District's mission is to work in partnership with the local communities to achieve and preserve a healthful environment through effective air quality programs by promoting community and individual responsibility for air quality while supporting strong-economic growth throughout the region. The District is an independent special district, governed by a seven member Governing Board consisting of two City Council members of the City of Lancaster by appointment, two City Council members of the City of Palmdale by appointment, two persons appointed by the Board of Supervisors of the County of Los Angeles, and one appointed public member.

**B. Basis of Accounting and Measurement Focus**

The *basic financial statements* of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

***Government-wide Financial Statements***

These statements are presented on an *economic resources* measurement focus and the accrual basis of accounting for governmental activities. Accordingly, all of the District's assets (including capital assets), deferred outflows of resources, liabilities, and deferred inflows of resources are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used; such as, unbilled but utilized utility services that are recorded at year end. The Statement of Activities demonstrates the degree to which the program expenses of a given function are offset by program revenues. Program expenses are those that are clearly identifiable with a specific function. The types of transactions reported as program revenues for the District are charges for services directly related to the operations of the District. Charges for services include revenues from customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by the District. Taxes and other items, properly not included among program revenues, are reported instead as general revenues.

***Fund Financial Statements***

These statements include a Balance Sheet and a Statement of Revenues, Expenditures, and Changes in Fund Balance for all major governmental funds. Accompanying these statements is a schedule to reconcile and explain the differences in fund balance, as presented in these statements, to the net position presented in the Government-wide Financial Statements.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**B. Basis of Accounting and Measurement Focus, continued**

*Fund Financial Statements, continued*

Governmental funds are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balance presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period.

Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60-days after year-end) are recognized when due. The primary sources susceptible to accrual for the District are interest earnings, investment revenue, and operating grant revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, exceptions to this rule include principal and interest on debt, which are recognized when due.

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity with a self-balancing set of accounts established for the purpose of carrying out specific activities or attaining certain objectives in accordance with specific regulations, restrictions, or limitations.

Funds are organized into two major categories: governmental and proprietary categories. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operational fund of the District or meets the following criteria:

- a) Total assets and deferred outflows of resources, liabilities and deferred inflows resources, revenues, or expenditures/expenses of that individual governmental or proprietary fund are at least 10 percent of the corresponding total for all funds of that category or type;
- b) Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or proprietary fund are at least 5 percent of the corresponding total for all governmental and proprietary funds combined; or
- c) The entity has determined that a fund is important to the financial statement user.

The governmental funds of the financial reporting entity are described below:

**General** – this fund is a government’s primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund when necessary.

**Mobile Emissions Program (AB 2766)** – this fund is a special revenue fund used to account for the retention of funds allocated for the support of the District’s mobile emissions grant program pursuant to Assembly Bill No. 2766.

**Mobile Emissions Program (AB 923)** – this fund is a special revenue fund used to account for the retention of funds allocated for the support of the District’s mobile emissions grant program pursuant to Assembly Bill No. 923.

**Carl Moyer Fund** – this fund is a special revenue fund used to account for revenues received pursuant to the Carl Moyer Air Quality Standards Attainment Program. Expenditures are restricted to providing incentive for participating entities to undertake reduced-emission heavy-duty engine projects.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**C. Financial Reporting**

The District's basic financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as applied to governmental funds. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The District has adopted the following GASB pronouncements in the current year:

In June 2015, the GASB issued Statement No. 75 – *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities.

This Statement replaces the requirements of Statement No. 45 – *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57 – *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB.

In March 2016, the GASB issued Statement No. 81 – *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement.

This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period.

In March 2017, the GASB issued Statement No. 85 – *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]).

In May 2017, the GASB issued Statement No. 86 – *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**D. Financial Statement Elements**

**1. Use of Estimates**

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosures of contingent assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the reported changes in District net position during the reporting period. Actual results could differ from those estimates.

**2. Cash and Cash Equivalents**

Substantially all of the District's cash is invested in interest bearing accounts. The District considers all highly liquid investments with a maturity of three months or less to be cash equivalents.

**3. Investments and Investment Policy**

The District has adopted an investment policy to deposit funds in financial institutions. Investments are to be made in the following area:

- Los Angeles County Pooled Surplus Investments

Changes in fair value that occur during a fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

**4. Accounts Receivable**

The District extends credit to customers in the normal course of operations. Management deems all accounts receivable as collectible at year-end. Accordingly, an allowance for doubtful accounts has not been recorded.

**5. Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in both the government-wide and fund financial statements. The cost of prepaid items is recorded as an expense when consumed rather than when purchased.

**6. Internal Balances and Activities**

Internal activities and balances reported as inter-fund activity in the governmental fund financial statements are reclassified or eliminated in the preparation of the government-wide statements of net position and activities. This elimination will avoid the "grossing up" of amounts resulting from internal activity within the primary government.

**7. Capital Assets**

Capital assets acquired and/or constructed are capitalized at historical cost. District policy has set the capitalization threshold for reporting capital assets at \$5,000. Donated assets are recorded at acquisition value and/or historical cost at the date of donation. Upon retirement or other disposition of capital assets, the cost and related accumulated depreciation are removed from the respective balances and any gains or losses are recognized.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**D. Financial Statement Elements, continued**

**7. Capital Assets, continued**

Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

- Buildings – 20 to 50 years
- Buildings and improvements – 20 years
- Vehicles – 5 years
- Machinery and equipment – 15 to 20 years
- Computer equipment – 3 to 15 years

**8. Unearned Revenues**

Certain receipts from customer reflect revenue applicable to future accounting periods and are recorded as unearned revenues in both the government-wide and fund financial statements.

**9. Net Position**

The government-wide financial statements utilize a net position presentation. Net position categories are as follows:

- **Net investment in capital assets** – consists of capital assets, net of accumulated depreciation and amortization, and reduced by debt balances outstanding or other long-term borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- **Restricted** – consists of assets that have restrictions placed upon their use by external constraints imposed either by creditors (debt covenants), grantors, contributors, or laws and regulations of other governments or constraints imposed by law through enabling legislation.
- **Unrestricted** – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the net investment in capital assets or restricted components of net position.

**10. Fund Balance**

The financial statements, governmental funds, report fund balance as non-spendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the District is bound to honor constraints on how specific amounts can be spent.

- **Nonspendable fund balance** – amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.
- **Restricted fund balance** – amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions enabling legislation.
- **Committed fund balance** – amounts that can only be used for specific purposes determined by formal action of the District's highest level of decision-making authority (the Governing Board) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**D. Financial Statement Elements, continued**

**10. Fund Balance, continued**

- **Assigned fund balance** – amounts that are constrained by the District’s intent to be used for specific purposes. The intent can be established at either the highest level of decision-making, or by a body or an official designated for that purpose.
- **Unassigned fund balance** – the residual classification for the District’s general fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

***Fund Balance Policy***

The Governing Board establishes, modifies, or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first, followed by the unrestricted, committed, assigned, and unassigned resources as they are needed.

The District believes that sound financial management principles require that sufficient funds be retained by the District to provide a stable financial base at all times. To retain this stable financial base, the District needs to maintain an unrestricted fund balance in its funds sufficient to fund cash flows of the District and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature. Committed, assigned, and unassigned fund balances are considered unrestricted.

The purpose of the District’s fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels or raising taxes and fees because of temporary revenue shortfalls or unpredicted one-time expenditures.

**(2) Cash and Cash Equivalents**

Cash and cash equivalents as of June 30, are classified as follows:

	<b>2018</b>
Unrestricted cash and cash equivalents:	
General Fund	\$ 1,415,167
Total unrestricted cash and cash equivalents	1,415,167
Restricted cash and cash equivalents:	
AB 2766 Fund	369,999
AB 923 Fund	1,084,422
Carl Moyer Fund	1,010,942
Total restricted cash and cash equivalents	2,465,363
Total cash and cash equivalents	\$ 3,880,530

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(2) Cash and Cash Equivalents, continued**

Cash and investments as of June 30, consisted of the following:

		<b>2018</b>
Deposits held with financial institutions	\$	170,857
Deposits held with Los Angeles County Treasurer		3,709,673
Total	\$	3,880,530

***Authorized Deposits and Investments***

Under the District’s investment policy and in accordance with Section 53601 of the California Government Code, the District invests in the Los Angeles County Pooled Surplus Investments.

Los Angeles County Pooled Surplus Investments complies with the California Government Code Sections 53601 and 53635, and the investment policy adopted by the Board of Supervisors of the County of Los Angeles. The Treasurer and Tax Collector of the Los Angeles County have the delegated authority to invest funds in the County Treasury.

***Custodial Credit Risk***

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the District’s investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. Of the District’s bank balances, up to \$250,000 is federally insured and the remaining balance is collateralized in accordance with the code.

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Code and the District’s investment policy contain legal and policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government’s indirect investment in securities through the use of mutual funds or government investment pools.

***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The longer the maturity an investment has, the greater its fair value has sensitivity to changes in market interest rates. The District’s investment policy follows the Code as it relates to limits on investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. As of June 30, 2018, the District’s deposits in Los Angeles County Pooled Surplus Investments had an average of 609 days to maturity for the entire portfolio.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(2) Cash and Cash Equivalents, continued**

***Credit Risk***

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Angeles County Pooled Surplus Investments is not rated.

***Concentration of Credit Risk***

The District's investment policy contains various limitations on the amounts that can be invested in any one governmental agency or non-governmental issuer as stipulated by the California Government Code. There were no investments in any one non-governmental issuer that represent 5.0% or more of the District's total investments.

**(3) Capital Assets**

Change in capital assets as of June 30 was as follows:

	<u>Balance 2017</u>	<u>Additions/ Transfers</u>	<u>Deletions/ Transfers</u>	<u>Balance 2018</u>
Depreciable assets:				
Improvements	\$ 15,875	-	-	15,875
Furniture and fixtures	59,943	-	-	59,943
Machinery and equipment	125,654	19,660	-	145,314
Vehicles	70,090	24,938	-	95,028
Computers	30,732	-	-	30,732
Software	365,647	-	-	365,647
Total depreciable assets	<u>667,941</u>	<u>44,598</u>	<u>-</u>	<u>712,539</u>
Accumulated depreciation:				
Improvements	(10,715)	(1,587)	-	(12,302)
Furniture and fixtures	(46,967)	(4,097)	-	(51,064)
Machinery and equipment	(108,842)	(7,368)	-	(116,210)
Vehicles	(64,088)	(3,088)	-	(67,176)
Computers	(30,732)	-	-	(30,732)
Software	(100,369)	(29,787)	-	(130,156)
Total accumulated depreciation	<u>(361,713)</u>	<u>(45,927)</u>	<u>-</u>	<u>(407,640)</u>
Total depreciable assets, net	<u>306,228</u>	<u>(1,329)</u>	<u>-</u>	<u>304,899</u>
Total capital assets, net	<u>\$ 306,228</u>			<u>304,899</u>

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(4) Internal Transfers**

*Inter-fund Operational Transfers*

Inter-fund receivables/payables are used to move financial resources between the General fund, AB 2766 fund, AB 923 fund, and the Carl Moyer fund as advances to temporarily support the operations of each respective fund.

As of June 30, 2018, inter-fund receivables/payables between the District's funds were as follows:

<b>Receivable from</b>	<b>Payable to</b>	<b>2018</b>
AB 923 Fund	General Fund	\$ 299,131
Carl Moyer Fund	General Fund	88,595
General Fund	AB 2766 Fund	256,800
<b>Inter-fund receivables/payables</b>		<b>\$ 644,526</b>

For the year ended June 30, 2018, inter-fund transfers consist of the following:

<b>Transfer from</b>	<b>Transfer to</b>	<b>2018</b>
Carl Moyer Fund	General Fund	\$ 88,595

**(5) Unearned Revenues**

Change in unearned revenues as of June 30 was as follows:

	<b>Balance 2017</b>	<b>New Awards</b>	<b>Expenses/ Revenues</b>	<b>Balance 2018</b>
Carl Moyer Grant				
Round 18	\$ 66,963	-	(66,963)	-
Round 19	724,885	-	(657,870)	67,015
Round 20	-	801,744	-	801,744
Total unearned revenues	\$ 791,848	801,744	(724,833)	868,759

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(6) Operating Lease**

The District has entered into an operating lease with the Woelfl Family Trust for office space located at 43301 Division Street, Suites 205 and 206, Lancaster, California. The operating lease calls for monthly rent of \$4,448 through 2020. Future rent payments subsequent to year end are as follows:

<b>Year ending</b>		<b>Amount</b>
<b>June 30,</b>		
2019	\$	53,372
2020		<u>53,372</u>
Total	\$	<u><u>106,744</u></u>

For the year ended June 30, 2018, rent expense totaled \$53,372.

**(7) Net Position**

Net investment in capital assets is calculated as follows:

	<b>2018</b>
Net investment in capital asset:	
Capital assets – being depreciated, net	\$ <u>304,899</u>
Total net investment in capital asset	\$ <u><u>304,899</u></u>

Restricted net position is calculated as follows:

	<b>2018</b>
Restricted:	
Restricted cash and cash equivalents	\$ <u>2,465,363</u>
Total restricted	\$ <u><u>2,465,363</u></u>

Unrestricted net position is calculated as follows:

	<b>2018</b>
Unrestricted:	
Non-spendable net position	
Prepaid expenses and other assets	\$ 5,863
Spendable net position	
Unrestricted	<u>671,712</u>
Total unrestricted	\$ <u><u>677,575</u></u>

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(8) Fund Balance**

Fund balances are presented in the following categories: non-spendable, restricted, committed, assigned, and unassigned (See Note 1.D.10 for a description of these categories). Fund balances and their funding composition at June 30, 2018, are as follows:

	<b>2018</b>
Nonspendable:	
Prepaid expenses and other asset	\$ 5,863
Restricted:	
Mobile Emissions Program AB 2766	701,623
Mobile Emissions Program AB 923	883,143
Carl Moyer Program	51,153
Total restricted	1,635,919
Unassigned	
Operations	1,501,156
Total fund balance	\$ 3,142,938

**(9) Risk Management**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of the Special District Risk Management Authority (SDRMA), an intergovernmental risk sharing joint powers authority created to provide self-insurance programs for California special districts. The purpose of the SDRMA is to arrange and administer programs of self-insured losses and to purchase excess insurance coverage.

At June 30, 2018, the District participated in the liability and property programs of the SDRMA as follows:

- Property coverage consists of general property of \$1,000,000,000, boiler & machinery of \$100,000,000, and pollution of \$2,000,000 per occurrence.
- General liability insurance covers bodily injury, property damage, employment benefits, employee and public officials errors and omission, and employment practices liability of \$5,000,000 per occurrence; public officials personal of \$500,000 per occurrence; and employee and public officials dishonesty of \$1,000,000 per occurrence.
- Auto liability consists of auto bodily injury and auto property damage, subject to a comprehensive deductible of \$250 and collision deductible of \$500.

Settled claims, if any, have not exceeded any of the coverage amounts in the last fiscal year. There were no reductions in insurance coverage in fiscal year 2018. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no material IBNR claim payables as of June 30, 2018.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(10) Governmental Accounting Standards Board Statements Issued, Not Yet Effective**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to the issue date, that has effective dates that may impact future financial presentations.

***Governmental Accounting Standards Board Statement No. 83***

In November 2016, the GASB issued Statement No. 83 – *Certain Asset Retirement Obligations*. This Statement (1) addresses accounting and financial reporting for certain asset retirement obligations (AROs), (2) establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs, (3) requires that recognition occur when the liability is both incurred and reasonably estimable, (4) requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred, (5) requires the current value of a government’s AROs to be adjusted for the effects of general inflation or deflation at least annually, and (6) requires disclosure of information about the nature of a government’s AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

***Governmental Accounting Standards Board Statement No. 84***

In January 2017, the GASB issued Statement No. 84 – *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged.

***Governmental Accounting Standards Board Statement No. 87***

In June 2017, the GASB issued Statement No. 87 – *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments’ financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments’ leasing activities.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(10) Governmental Accounting Standards Board Statements Issued, Not Yet Effective, continued**

***Governmental Accounting Standards Board Statement No. 88***

In April 2018, the GASB issued Statement No. 88 – *Certain Disclosures Related to Debt Including Direct Borrowings and Direct Placements*. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

***Governmental Accounting Standards Board Statement No. 89***

In June 2018, the GASB issued Statement No. 89 – *Accounting for Interest Cost incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund.

This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements of this Statement should be applied prospectively.

**Antelope Valley Air Quality Management District**  
**Notes to the Basic Financial Statements, continued**  
**June 30, 2018**

**(11) Commitments and Contingencies**

***Grant Awards***

Grant funds received by the District are subject to audit by the grantor agencies. Such an audit could lead to requests for reimbursements to the grantor agencies for expenditures disallowed under terms of the grant. Management of the District believes that such disallowances, if any, would not be significant.

***Litigation***

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

**(12) Subsequent Event**

Events occurring after June 30, 2018, have been evaluated for possible adjustment to the financial statements or disclosure as of January 15, 2019, which is the date the financial statements were available to be issued. The District is not aware of any further subsequent events that would require recognition or disclosure in the financial statements.

## **Required Supplementary Information**

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**Antelope Valley Air Quality Management District  
Budget Comparison Schedule – General Fund  
For the Year Ended June 30, 2018**

	<u>Adopted Original Budget</u>	<u>Approved Changes</u>	<u>Revised Budget</u>	<u>Actual Budgetary Basis</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>					
Charge for services	\$ 791,450	-	791,450	811,144	19,694
Operating grants	816,000	-	816,000	1,046,623	230,623
Fine, forfeitures, and penalties	15,000	-	15,000	9,800	(5,200)
Investment earnings	3,500	-	3,500	15,726	12,226
Other revenue	-	-	-	21,034	21,034
<b>Total revenues</b>	<u>1,625,950</u>	<u>-</u>	<u>1,625,950</u>	<u>1,904,327</u>	<u>278,377</u>
<b>Expenditures:</b>					
Services and supplies	1,526,100	-	1,526,100	1,430,540	95,560
Contributions	15,350	-	15,350	4,000	11,350
Capital outlay	84,500	-	84,500	44,598	39,902
<b>Total expenditures</b>	<u>1,625,950</u>	<u>-</u>	<u>1,625,950</u>	<u>1,479,138</u>	<u>146,812</u>
Excess of revenues over expenditures	-	-	-	425,189	425,189
<b>Other financing sources:</b>					
Operating transfers in	-	-	-	88,595	88,595
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>513,784</u>	<u>513,784</u>
<b>Fund balance – beginning of year</b>	<u>993,235</u>		<u>993,235</u>	<u>993,235</u>	
<b>Fund balance – end of year</b>	<u>\$ 993,235</u>		<u>993,235</u>	<u>1,507,019</u>	

**Antelope Valley Air Quality Management District  
Budget Comparison Schedule – Mobile Emissions Program (AB 2766)  
For the Year Ended June 30, 2018**

	<u>Adopted Original Budget</u>	<u>Approved Changes</u>	<u>Revised Budget</u>	<u>Actual Budgetary Basis</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>					
Operating grants	\$ 505,000	-	505,000	426,507	(78,493)
Investment earnings	<u>3,000</u>	<u>-</u>	<u>3,000</u>	<u>5,546</u>	<u>2,546</u>
<b>Total revenues</b>	<u>508,000</u>	<u>-</u>	<u>508,000</u>	<u>432,053</u>	<u>(75,947)</u>
<b>Expenditures:</b>					
Services and supplies	<u>508,000</u>	<u>-</u>	<u>508,000</u>	<u>378,339</u>	<u>129,661</u>
<b>Total expenditures</b>	<u>508,000</u>	<u>-</u>	<u>508,000</u>	<u>378,339</u>	<u>129,661</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>53,714</u>	<u>53,714</u>
<b>Fund balance – beginning of year</b>	<u>647,909</u>		<u>647,909</u>	<u>647,909</u>	
<b>Fund balance – end of year</b>	<u>\$ 647,909</u>		<u>647,909</u>	<u>701,623</u>	

**Antelope Valley Air Quality Management District  
Budget Comparison Schedule – Mobile Emissions Program (AB 923)  
For the Year Ended June 30, 2018**

	<u>Adopted Original Budget</u>	<u>Approved Changes</u>	<u>Revised Budget</u>	<u>Actual Budgetary Basis</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>					
Operating grants	\$ 594,000	-	594,000	609,061	15,061
Investment earnings	<u>5,500</u>	<u>-</u>	<u>5,500</u>	<u>14,132</u>	<u>8,632</u>
<b>Total revenues</b>	<u>599,500</u>	<u>-</u>	<u>599,500</u>	<u>623,193</u>	<u>23,693</u>
<b>Expenditures:</b>					
Services and supplies	<u>599,500</u>	<u>-</u>	<u>599,500</u>	<u>505,067</u>	<u>94,433</u>
<b>Total expenditures</b>	<u>599,500</u>	<u>-</u>	<u>599,500</u>	<u>505,067</u>	<u>94,433</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>118,126</u>	<u>118,126</u>
<b>Fund balance – beginning of year</b>	<u>765,017</u>		<u>765,017</u>	<u>765,017</u>	
<b>Fund balance – end of year</b>	<u>\$ 765,017</u>		<u>765,017</u>	<u>883,143</u>	

**Antelope Valley Air Quality Management District  
Budget Comparison Schedule – Carl Moyer Fund  
For the Year Ended June 30, 2018**

	<u>Adopted Original Budget</u>	<u>Approved Changes</u>	<u>Revised Budget</u>	<u>Actual Budgetary Basis</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>					
Operating grants	\$ 751,404	-	751,404	724,834	(26,570)
Investment earnings	<u>3,900</u>	<u>-</u>	<u>3,900</u>	<u>6,924</u>	<u>3,024</u>
<b>Total revenues</b>	<u>755,304</u>	<u>-</u>	<u>755,304</u>	<u>731,758</u>	<u>(23,546)</u>
<b>Expenditures:</b>					
Services and supplies	<u>755,304</u>	<u>-</u>	<u>755,304</u>	<u>636,238</u>	<u>119,066</u>
<b>Total expenditures</b>	<u>755,304</u>	<u>-</u>	<u>755,304</u>	<u>636,238</u>	<u>119,066</u>
Excess of revenues over expenditures	-	-	-	95,520	95,520
<b>Other financing uses:</b>					
Operating transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>(88,595)</u>	<u>(88,595)</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,925</u>	<u>6,925</u>
<b>Fund balance – beginning of year</b>	<u>44,228</u>		<u>44,228</u>	<u>44,228</u>	
<b>Fund balance – end of year</b>	<u>\$ 44,228</u>		<u>44,228</u>	<u>51,153</u>	

**Antelope Valley Air Quality Management District**  
**Notes to the Required Supplementary Information**  
**June 30, 2018**

**Budgets and Budgetary Data**

The District follows specific procedures in establishing the budgetary data reflected in the financial statements. Each year, the District's Executive Director will prepare and submit an operating budget to the Governing Board and adopted no later than June of each year. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. Annual budgets are adopted on the modified accrual basis of accounting for government fund types. The adopted budget becomes operative on July 1.

The Governing Board must approve all supplemental appropriations to the budget and transfers between major funds. The legal level of budgetary control is at the fund level. Budget information is presented as required supplementary information for the General fund, Mobile Emissions Program (AB 2766), Mobile Emissions Program (AB 923), and the Carl Moyer fund.

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# **Report on Compliance and Internal Controls**

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### **Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Governing Board  
Antelope Valley Air Quality Management District  
Lancaster, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Antelope Valley Air Quality Management District (District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 15, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Independent Auditor's Report on Internal Controls Over Financial Reporting  
And on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards*, (continued)**

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Fedak & Brown LLP*

**Fedak & Brown LLP**  
Cypress, California  
January 15, 2019