AVAQMD Rule 1173
Fugitive Emissions Of Volatile Organic Compounds

(A) General

(1) Purpose

The purpose of this rule is to control volatile organic compounds leaks from valves, fittings, pumps, compressors, pressure relief devices, diaphragms, hatches, sight-glasses, and meters.

(2) Applicability

This Rule is applicable to components with the potential to release fugitive Volatile Organic Compounds (VOC).

(3) Exemptions

The provisions of this rule shall not apply to the following cases, where the person seeking the exemption shall supply the proof of the applicable criteria to the satisfaction of the APCO's designee:

(a) Components which present a safety hazard for inspection as documented and established in a safety manual or policy, previously, or with the prior written approval of the APCO's designee except that these components shall be monitored for leaks when it is safe to do so. Upon detection of a leak, component(s) shall be repaired or replaced as soon as the repairs or replacement can be carried out safely.

(b) Components being repaired or replaced within the specified repair or replacement period, as given in Table 2.

(c) Components exclusively handling commercial natural gas.

(d) Components exclusively handling fluids with a VOC concentration of ten percent by weight or less, determined according to test methods specified in subparagraph (H)(2).

(e) Components incorporated in lines, while operating under negative pressures.

(f) Components totally contained or enclosed such that there are no VOC emissions into the atmosphere.
(g)  Lubricating fluids.

(h)  Components buried below ground.

(i)  Components handling liquids exclusively, if the weight percent evaporated is ten percent or less at 150°C, as determined by ASTM Method D-86.

(j)  Pressure vacuum valves on storage tanks.

(k)  Components subject to District Rule 461.

(B) Definitions:

For the purpose of this rule the following definitions shall apply:

(1)  **Air Pollution Control Officer (APCO)** – The person appointed to the position of Air Pollution Control Officer of the District pursuant to the provisions of California Health and Safety Code §40750 and his or her designee.

(2)  **Background** – The ambient concentration of volatile organic compounds in the air determined at least one (1) meter upwind of the component to be inspected.

(3)  **Commercial Natural Gas** – A mixture of gaseous hydrocarbons, with at least 80 percent methane, and less than 10 percent by weight volatile organic compounds, determined according to test methods specified in subparagraph (g)(2).

(4)  **Component** – Any valve, fitting, pump, compressor, pressure relief device, diaphragm, hatch, sight-glass, and meter. They are further classified as:

   (a)  **Major Component** – Any 4-inch or larger valve, any 5-hp or larger pump, any compressor, and any 4-inch or larger pressure relief device.

   (b)  **Minor Component** – Any component which is not a major component.

(5)  **Compressor** – A device used to compress gases and/or vapors by the addition of energy, and includes all associated components used for connecting and sealing purposes.

(6)  **District** – The Antelope Valley Air Quality Management District the geographical area of which is described in District Rule 103.

(7)  **Exempt Compounds** – Those compounds listed in 40 CFR 51.100(S)(1)

(8)  **Facility** – A refinery, chemical plant, oil and gas production field, natural gas processing plant, or pipeline transfer station.

(9)  **Field Gas** – Feed stock gas entering the natural gas processing plant.
(10) **Fitting** – A component used to attach or connect pipes or piping details, including but not limited to flanges and threaded connections.

(11) **Gas Leak** – One of the following:

(a) **Major gas leak for any component except for a pressure relief device** – The detection of gaseous volatile organic compounds in excess of 10,000 ppm as methane above background measured according to test procedures in subparagraph (H)(1).

(b) **Minor gas leak for any component except for a pressure relief device** – The detection of gaseous volatile organic compounds in excess of 1,000 ppm but not more than 10,000 ppm as methane above background measured according to test procedures in subparagraph (H)(1).

(c) **Major gas leak for a pressure relief device** – The detection of gaseous volatile organic compounds in excess of 200 ppm as methane above background measured according to test procedures in subparagraph (H)(1).

(12) **Hatch** – Any covered opening system that provides access to a tank or container, usually through the top deck.

(13) **Inaccessible Component** – Any component located over five meters above ground when access is required from the ground; or any component located over two meters away from a platform when access is required from the platform; or any component which would require the elevation of a monitoring personnel higher than two meters above permanent support surfaces.

(14) **Inspection** – Either of the following:

(a) **Operator Inspection** – A survey of components by the operator for the purpose of determining compliance with this rule.

(b) **District Inspection** – A survey of components by District personnel or their representatives.

(15) **Liquid Leak** – One of the following:

(a) The dripping of liquid volatile organic compounds at the rate of more than three drops per minute.

(b) A visible liquid mist.

(c) Any visible indication of leakage at or near the seal/shaft interface for gas compressors.

(16) **Lubricating Fluid** – A fluid that provides lubrication of moving parts in a pump, including barrier fluids.
(17) **Platform** – Any raised, permanent, horizontal surface for the purpose of gaining access to components.

(18) **Pressure Relief Device (PRD)** – A pressure relief valve or a rupture disc.

(19) **Pressure Relief Valve (PRV)** – A valve which is automatically actuated by upstream static pressure, and used for safety or emergency purposes.

(20) **Pump** – A device used to transport fluids by the addition of energy, and includes all associated components used for connecting or sealing purposes.

(21) **Repair** – Any of the following:

(a) **On-Site Repair** – Corrective action for the purpose of eliminating leaks and which is not a significant repair.

(b) **Significant Repair** – Corrective action for the purpose of eliminating leaks involving the temporary removal or taking out of service of a component.

(22) **Rupture Disc** – A diaphragm held between flanges for the purpose of isolating a volatile organic compound from the atmosphere or from a downstream pressure relief valve.

(23) **Valve** – A device that regulates or isolates the fluid flow in a pipe, tube, or conduit by means of an external actuator; including flanges, flange seals, and other components used for attachment or sealing.

(24) **Volatile Organic Compound (VOC)** – Any volatile compound containing the element carbon, excluding methane, carbon monoxide, carbon dioxide, carbonic acid, metallic carbides or carbonates, ammonium carbonate, and exempt compounds as listed in 40 CFR 51.100(s)(1).

(C) **Leak Control Requirements**

(1) Any liquid leak or gas leak of over 50,000 ppm detected by District inspection shall constitute a violation of this rule.

(2) Any major gas leak detected by District inspection, within any continuous 24-hour period, and numbering in excess of the Leak Thresholds for that component listed below in Table 1, shall constitute a violation of this rule.
### TABLE 1. LEAK THRESHOLDS

<table>
<thead>
<tr>
<th>Component</th>
<th>Max. No. of Leaks (200 or less components inspected)</th>
<th>Max. No. of Leaks (over 200 components inspected)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Valves</td>
<td>1</td>
<td>0.5% of number inspected</td>
</tr>
<tr>
<td>Pumps</td>
<td>2</td>
<td>1% of number inspected</td>
</tr>
<tr>
<td>Compressors</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>PRDs</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Other Components</td>
<td>1</td>
<td>1</td>
</tr>
</tbody>
</table>

The maximum number of leaks in Table 1 shall be rounded upwards to the nearest integer, where required.

3. Open-ended lines and valves located at the end of lines shall be sealed with a blind flange, plug, cap, or a second closed valve, at all times except during operations requiring process fluid flow through the open-ended line.

### (D) Identification Requirements

1. All major components shall be physically identified clearly and visibly for inspection, repair, replacement, and recordkeeping purposes.

2. All minor components shall be clearly identified in Piping and Instrumentation (P&I) flow diagrams, and/or grouped together functionally for inspection, repair, replacement, and recordkeeping purposes.

3. Any change(s) in major component identification shall require prior written approval from the APCO's designee.

### (E) Operator Inspection Requirements

1. All accessible pumps, compressors, and pressure relief devices shall be audio-visually inspected once during every eight-hour operating period, except for unmanned oil and gas production fields, and unmanned pipeline transfer stations.

2. All accessible components shall be inspected quarterly.

3. All inaccessible components shall be inspected annually.

4. A pressure relief device shall be inspected within 14 calendar days after every functional pressure relief.

5. The inspection frequency for accessible components, except pumps and compressors, at a facility, as required in subparagraph (E)(2), may change from quarterly to annually, provided all of the following conditions are met.
(a) All accessible components, except pumps and compressors, at that facility have been successfully operated and maintained with no liquid leaks and with major gas leaks within the Leak Thresholds for such components listed in Table 1, for five consecutive quarters; and

(b) The above is substantiated by documentation and submitted for written approval from the APCO's designee.

(6) The annual inspection frequency for all accessible, components, except pumps and compressors, if approved in subparagraph (E)(5), shall revert to quarterly, should the annual inspection or District inspection show any liquid leak or major gas leaks in excess of the Leak Thresholds for such components listed in Table 1.

(F) Maintenance Requirements

(1) A component shall be repaired or replaced within the following time period after detection of the leak by operator inspection or District inspection, according to Table 2, Repair Periods.

<table>
<thead>
<tr>
<th>Type of Leak</th>
<th>Time Period</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minor Gas Leak</td>
<td>14 Calendar Days</td>
</tr>
<tr>
<td>Major Gas Leak</td>
<td>5 Calendar Days</td>
</tr>
<tr>
<td>Gas Leak over 50,000 ppm</td>
<td>1 Calendar Day</td>
</tr>
<tr>
<td>Liquid Leak</td>
<td>1 Calendar Day</td>
</tr>
</tbody>
</table>

(2) The repaired or replaced component shall be subjected to operator inspection within 30 days of the repair or replacement.

(3) A component or parts thereof shall be replaced with Best Available Control or Retrofit Technology (BACT or BARCT), or vented to an air pollution control device approved by the APCO's designee, after it has been subjected to five significant repair actions for a liquid leak or a major gas leak within a continuous twelve-month period.

(4) The reporting provisions of Rule 430 shall not be applicable to components being repaired or replaced under the provisions of this rule, except compressors.

(G) Recordkeeping Requirements

(1) Records of leaks detected by quarterly or annual operator inspection, and subsequent repair and reinspection, shall be submitted to the APCO's designee, within 30 or 60 days, respectively. Such records shall be submitted on standard forms specified by the District and shall contain all information required on the form.
(H) Test Methods

(1) Measurements of gaseous volatile organic compound leak concentrations shall be conducted according to EPA Reference Method 21 using an appropriate analyzer calibrated with methane at a distance of 1 cm or less from the source.

(2) The volatile organic compound content of fluids shall be determined using ASTM methods E-168, E-169, or E-260, or any other alternative test method approved in advance as a source-specific State Implementation Plan revision by the United States Environmental Protection Agency and the California Air Resources Board, and authorized by the APCO's designee.

(3) All records of operator inspection and repair shall also be maintained at the facility for a period of two (2) years and made available to the District staff on request.

(I) Other Rules and Regulation Applicability

(1) In case of conflict between the provisions of this rule and any other rule, the provisions of the rule which more specifically applies to the subject shall prevail.

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